

**OVERVIEW AND SCRUTINY
MANAGEMENT COMMITTEE
25 SEPTEMBER 2014**

PRESENT: COUNCILLOR P J O'CONNOR (CHAIRMAN)

Councillors B Adams, W J Aron, C J T H Brewis, A Bridges, M Brookes, P M Dilks, A G Hagues, A J Jesson, C E D Mair, Mrs M J Overton MBE, R B Parker, Mrs C A Talbot and T M Trollope-Bellew.

Added Members

Church Representatives: Mr S C Rudman and Mrs G Wright

Officers in attendance:-

Simon Evans (Health Scrutiny Officer), Andy Gutherson (County Commissioner for Economy and Place), David Hair (Team Leader - Scrutiny and Member Support), Cheryl Hall (Democratic Services Officer), Tracy Johnson (Scrutiny Officer) and Louise Tyers (Scrutiny Officer).

15 APOLOGIES FOR ABSENCE/REPLACEMENT MEMBERS

Apologies for absence were received from Councillors Mrs J Brockway, Mrs A M Newton and Mrs A Reynolds and Added Members Mr C V Miller, Mrs E J Olivier-Townrow and Mr P Thompson.

It was noted that the Chief Executive, having received a notice under Regulation 13 of the Local Government (Committee's and Political Groups) Regulations 1990, had appointed Councillor W J Aron as a replacement member of the Committee in place of Councillor Mrs A M Newton, for this meeting only.

16 DECLARATION OF MEMBERS' INTERESTS

Councillor Mrs C A Talbot declared an interest as Chairman of the Lincoln Cathedral Fabric Fund Council.

17 MINUTES OF THE MEETING OF THE COMMITTEE HELD ON 24 JULY 2014

RESOLVED

That the minutes of the meeting held on 24 July 2014 be agreed and signed by the Chairman.

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No Call-Ins had been received.

19 PROPOSAL FOR SCRUTINY REVIEWS

No proposals for Scrutiny Reviews had been received.

20 CENTRAL LINCOLNSHIRE PRELIMINARY DRAFT LOCAL PLAN

The County Commissioner for Economy and Place presented a report to the Committee which provided Members with the opportunity to review a first draft of the Central Lincolnshire Preliminary Draft Local Plan and to receive information in relation to the six week consultation process, which was due to be launched on 1 October 2014.

Members were advised that Lincolnshire County Council was a partner in the statutory partnership which had been established through the Central Lincolnshire Strategic Joint Planning Unit with West Lindsey District Council, City of Lincoln Council and North Kesteven District Council. The partnership was moving towards the production of a single Local Plan for the Central Lincolnshire area. The project plan for delivery of the Plan was for it to be adopted by the end of 2016. A first draft of the Local Plan was attached at Appendix A to the report.

It was noted that the detail of the implications of the Local Plan would be reported to the Environmental Scrutiny Committee on 31 October 2014. However, the Plan was also being reported to the Overview and Scrutiny Management Committee as the content of the Local Plan had extended beyond the remit of the Environmental Scrutiny Committee given the spatial implications on economic, transportation, infrastructure, environmental and social considerations. The Plan would also have direct implications for councillors in respect of detailed matters within their own electoral divisions.

The County Commissioner for Economy and Place went through some of the headline points, which were detailed on pages 15 and 16 of the Committee's report.

Members were provided with an opportunity to ask questions, where the following points were noted: -

- Significant concerns were raised regarding the accuracy of the information contained within Appendix B to the report 'Preliminary Central Lincolnshire Settlement Hierarchy Study'; for example, some of the information regarding the amenities within some of Lincolnshire's villages was factually incorrect. It was therefore suggested that this information was brought up to date by the district councils;
- A number of concerns were raised regarding Lincolnshire's road infrastructure and whether it could cope with an increase in housing developments;
- It was essential that local planning documents were brought up to date and therefore it was necessary for the Central Lincolnshire Joint Strategic Planning

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Committee to produce this Local Plan to ensure that there was a robust position statement in place;

- It was hoped that all Neighbourhood Plans would link into Local Plans;
- Members were advised that the relevant Lincolnshire Clinical Commissioning Groups would form part of the consultation process;
- It was hoped that the remaining district councils would also produce Local Plans;
- Members were advised that the comments made at this meeting would be presented to the Environmental Scrutiny Committee, for information, as part of its forthcoming update report; and
- It was suggested that the issues raised at this meeting should be discussed at the next scheduled informal meeting of the scrutiny chairmen and vice-chairmen.

RESOLVED

- (1) That the report and comments made be noted.
- (2) That the comments be presented to the Environmental Scrutiny Committee, for information, when considering its update on the Central Lincolnshire Preliminary Draft Local Plan.

21 OVERVIEW AND SCRUTINY WORK PROGRAMME

Consideration was given to a report from the Team Leader (Scrutiny and Member Support), which provided the Committee with an opportunity to consider its work programme and the work programmes of the Scrutiny Committees. Copies of the individual work programmes were appended to the report and the following updates were received:-

i) Overview and Scrutiny Management Committee

The Chairman reminded Members that the Committee would be receiving an update from the Chief Constable and the Police and Crime Commissioner at its meeting scheduled to be held on 30 October 2014. As with usual practice, Members were requested to email any questions for either the Chief Constable or the Police and Crime Commissioner to the Team Leader (Scrutiny and Member Support). The deadline for questions would be 8 October 2014, as this would allow time to collate the questions, submit them and receive responses back prior to the meeting.

It was noted that the final Constitutional Update would be presented to the Committee at its meeting scheduled to be held on 27 November 2014, prior to the proposed amendments being presented to County Council for approval on 19 December 2014. An update on Superfast Broadband would also be presented at this meeting of the Committee.

It was agreed that following the meeting of the Committee on 27 November 2014, an informal meeting of the Scrutiny Chairmen and Vice-Chairmen would be held.

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Members were advised that an electronic appointment would be sent to those councillors concerned.

Councillors were informed that a development session had been arranged for the morning of 21 November 2014 to help increase understanding of financial information and how to scrutinise it. It was recognised that this would be particularly timely ahead of the next budget round in January 2015. An electronic appointment for this session would be sent to all councillors shortly after the meeting.

ii) Adults Scrutiny Committee

The Scrutiny Officer advised Members that the two items on the 'Option Approval for Commissioning the Dementia Family Support Service' and 'Option Recommendation for Commissioning the Dementia Support Network' would now not be proceeding to the Committee on 1 October 2014, as the Executive Councillor would now not be making decisions on those two items on 13 October 2014. It was understood that both decisions would be considered later on in the year.

iii) Children and Young People Scrutiny Committee

The Vice-Chairman advised that there were no amendments to the work programme.

However, at the Committee's meeting scheduled to be held on 24 October 2014, Members would consider the Executive Response to the scrutiny review on Frontline Social Workers and Safeguarding and a report on the current situation with regards to child sexual exploitation in Lincolnshire.

The Committee would also be considering a proposal for a scrutiny review on School Improvement, which if supported by the Committee, would need to be presented to Overview and Scrutiny Management Committee on 27 November 2014, for approval.

In response to a question, Members were advised that a Councillor Development Session on Safeguarding was held earlier on in the month; however, this could be repeated in the future, if required.

iv) Community and Public Safety Scrutiny Committee

The Scrutiny Officer advised that there were a number of changes made to the work programme.

The meeting scheduled to be held on 5 November 2014 would now also be considering an item on the 'Youth Offending Service' and the meeting on 10 December 2014 would now be considering the 'Fire and Rescue Service's Integrated Risk Management Plan'.

It was also noted that the meeting on 21 January 2015 would be receiving an update on the 'Joint Ambulance Conveyance Project' following its launch in three areas starting with Long Sutton.

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v) Economic Scrutiny Committee

The Chairman advised that there were no amendments to the Committee's work programme.

It was highlighted that at the meeting scheduled to be held on 21 October 2014, the Committee would be receiving the Executive Response to the Scrutiny Review on the Impact of Transportation on Maximising Economic Growth, and a report on a temporary Park and Ride for Lincoln Castle Revealed in 2015.

vi) Environmental Scrutiny Committee

The Scrutiny Officer advised Members that following the meeting of the Committee on 19 September 2014, a number of changes to the work programme for the meeting scheduled to be held on 31 October 2014 were made.

The item on the Minerals and Waste Sites Document had now been deferred to a date to be arranged but a number of additional items had now been added to the agenda:

- The Committee would now look further at the Central Lincolnshire Preliminary Draft Local Plan;
- It would consider how the income from textiles recycling could be used over the coming two years;
- It would look at the savings being generated from the Energy and Waste Facility;
- Councillor C R Oxby would give an update on the work by North Kesteven District Council on garden waste and contamination of dry recyclables; and
- The Committee would also receive a presentation on the new arrangements for commissioning and delivery following the Senior Managers Review.

Members were also advised that the Committee had agreed to continue with the Textiles Recycling Working Group. The Working Group would continue to work with the service area to review all of the waste streams at the Council's thirteen Household Waste Recycling Centres.

vii) Health Scrutiny Committee for Lincolnshire

The Chairman highlighted the following items:

22 October 2014

There were two changes to the list of items for the Committee's meeting on 22 October 2014: the New Review of Congenital Heart Services would now be considered at the Committee's meeting on 19 November 2014, when John Holden (Director of Systems Policy, NHS England), would be in attendance to present the consultation document to the Committee. The consultation document, which was formally launched on 15 September 2014, had focused on the 350 standards for the

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service, and unlike the previous 'Safe and Sustainable' consultation, did not identify particular surgery centres for closure.

A key element in the consultation was the expectation that for congenital heart surgery each surgeon should undertake at least 125 operations per year and each surgical centre would have four surgeons, implying that each centre would be expected to perform a minimum of 500 operations per year. However, the Chairman attended a meeting on 24 September 2014 at Glenfield Hospital, and it was understood that one of the Royal Colleges did not accept those figures. The East Midlands catchment would not provide Glenfield Hospital with 500 operations per year, so this issue was critical in to the continuation of congenital heart surgery at Glenfield Hospital.

The Chairman also advised that the Committee would now be considering a short item on the Pharmaceutical Needs Assessment Consultation, which the Lincolnshire Health and Wellbeing Board was due to launch on 6 October 2014. The Committee had been asked to respond to the consultation and would be asked to set up a working group to consider drafting a response to the consultation.

The Chairman wished to highlight the importance of the item on United Lincolnshire Hospitals NHS Trust, as the Committee would be seeking an update on the Trust's action plan in response to the Care Quality Commission inspection reports published in July 2014. The Trust would be re-inspected by the end of 2014 and it should be expected to leave 'special measures' at that point. The Committee was also expecting updates from the Trust on several other matters, such as breast cancer care and its financial position.

The Chairman advised that advice was being sought as none of the senior officers at the Trust were able to attend the Committee's meeting to present this item of business.

Following a conversation regarding the item on 'Developing Protocols with Partners', it was agreed that those draft protocols would be emailed to Members of the Overview and Scrutiny Management Committee, for information.

Significant concerns were raised by Members in relation to the proposed 350 standards for Congenital Heart Services, as it was felt they were too restrictive and would restrict any potential options.

19 November 2014

The item on Peterborough and Stamford Hospitals NHS Foundation Trust would now be considered on 17 December 2014 and would focus on the Redevelopment of Stamford and Rutland Hospital, which the Chairman understood was still proceeding in spite of the financial position of the Trust overall.

viii) Highways and Transport Scrutiny Committee

The Chairman reported that there were no changes to the work programme.

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At the last meeting of the Overview and Scrutiny Management Committee held on 24 July 2014, a question was asked about whether there were any protocols in place between Lincolnshire County Council and Network Rail when they wished to temporarily close a level crossing. The Chairman advised Members that the Assistant Director for Highways and Transportation had confirmed that Lincolnshire County Council does engage with Network Rail to minimise disruption. However, Network Rail had its own powers for emergency closures but did try to notify the Council when it was able to. The Highways and Transport Scrutiny Committee had asked for a report to a future meeting to explain what the process was when Network Rail wanted to close a level crossing.

ix) Value for Money Scrutiny Committee

The Team Leader (Scrutiny and Member Support) advised Members that there were no changes to the Committee's work programme. Members were advised that it was the third time the Committee had worked without paper, with the exception of one member. It was reiterated that this was a voluntary scheme and if any of the other Committees wished to trial paperless working, then the Team Leader would assist in this process.

RESOLVED

- (1) That the work programmes for the Overview and Scrutiny Management Committee and the Council's other Scrutiny Committees (Appendices A and B) be approved, subject to any amendments identified above.
- (2) That the working group activity set out in Appendix C be noted.
- (3) That the Forward Plan of Key Decisions from 1 October 2014 be noted.

The meeting closed at 12.15 pm.